

County of Cook, Illinois



Substantial Amendment to the 2012 Annual Action Plan

(Submittal – December 26, 2012)

**Toni Preckwinkle, President
Cook County Board of Commissioners**

Prepared by:

**The Department of Planning and Development of the
Bureau of Economic Development**

TABLE OF CONTENTS

SUMMARY

SUBSTANTIAL AMENDMENT NARRATIVE

Executive Summary	3
General Questions	4
Managing the Process	4
Citizen Participation	5
Housing	5
Homeless	5
Community Development	5

APPENDIX 1 – SUMMARIES OF REALLOCATED AND NEW CDBG AND NEW ESG FUNDING BY PROJECT

Revised Existing Projects Summary - CDBG

New Projects Summary - CDBG

New Projects Summary - ESG

APPENDIX 2 - STAKEHOLDER CONSULTATION AND CITIZEN PARTICIPATION

Community Development Advisory Council (CDAC) Public Hearing

- Notices
- Transcript

Cook County Board Public Hearing (* new projects not previously reviewed/approved by Board only)

- Notices
- Approvals

Public Comments and Cook County Responses

SUMMARY

The Cook County Department of Planning and Development within the Bureau of Economic Development (the "County") currently receives Community Development Block Grant (CDBG) and Emergency Solutions Grants (ESG) (formerly known as the Emergency Shelter Grants) funding on an annual entitlement basis from the U.S. Department of Housing and Urban Development (HUD). The County has recaptured salvaged CDBG funds and aims to revise and add eligible activities proposed for CDBG and ESG funding to better meet community, housing, and economic development needs in suburban Cook County. This requires a Substantial Amendment to the 2012 Annual Action Plan. This document, consisting of a narrative as well as required attachments, constitutes the formal Substantial Amendment to HUD.

SUBSTANTIAL AMENDMENT NARRATIVE

The following sections of the 2012 Annual Action Plan are to be amended as indicated.

EXECUTIVE SUMMARY (originally noted on page 4)

The existing language will be revised as follows:

"In Program Year 2012, the estimated budget for Cook County's HUD programs is \$23,154,553 and consists of the following resources including a reallocation of \$5,903,984 in prior years' CDBG dollars.

Program income is received periodically under CDBG related to previous loan repayments but is difficult to project as related payments are sporadic and typically based upon sale or transfer of previously assisted properties. The figure included below is a conservative estimate.

In accordance with HUD Integrated Disbursement and Information System (IDIS) rules, receipted program income funds will be drawn first prior to entitlement. Any excess entitlement funds or program income funds will be reallocated in 2012 or the subsequent program year(s) as appropriate at the discretion of the County. If said reallocation triggers a Substantial Amendment, the appropriate process will be followed. The County also reserves the right to utilize program income funds for administrative costs up to the maximum percentage allowable."

EXECUTIVE SUMMARY (originally noted on page 4)

The existing table will be revised as follows:

Source	Entitlement Grant	Reallocation of Prior Dollars	Match	Program Income	TOTAL
CDBG	\$9,318,878	\$5,903,984	N/A	\$100,000	\$15,322,862
ESG	\$767,133	N/A	\$767,133	N/A	\$1,534,266
HOME	\$3,677,940	N/A	\$919,485	\$1,700,000	\$6,297,425
TOTAL	\$13,763,951	\$5,903,984	\$1,686,618	\$1,800,000	\$23,154,553

EXECUTIVE SUMMARY (originally noted on page 6)

The existing table will be revised as follows excluding match, program income, and administrative funding usage:

OBJECTIVES & OUTCOMES	Availability	Affordability	Sustainability	TOTAL
Suitable Living Environment	\$998,831 (CDBG) \$1,125,440 (CDBG Reallocation) \$383,566 (ESG)	\$0	\$6,057,271 (CDBG) \$2,478,544 (CDBG Reallocation)	\$11,043,652
Decent Housing	\$369,000 (CDBG)	\$3,310,146 (HOME) \$287,675 (ESG)	\$2,300,000 (CDBG Reallocation)	\$6,266,821
Economic Opportunity	\$0	\$0	\$244,700 (CDBG)	\$244,700
TOTAL	\$2,876,837	\$3,597,821	\$11,080,515	17,555,173

GENERAL QUESTIONS (originally noted on page 8)

New language will be added to the existing language as follows:

“The summaries of revised and new projects enclosed in Appendix 1 detail project locations as applicable. Please note – the revised and new allocations change the geographic distribution of 2012 CDBG funds previously outlined.”

GENERAL QUESTIONS (originally noted on page 9)

The existing table will be revised as follows:

Source	Entitlement Grant	Reallocation of Prior Dollars	Match	Program Income	TOTAL
CDBG	\$9,318,878	\$5,903,984	N/A	\$100,000	\$15,322,862
ESG	\$767,133	N/A	\$767,133	N/A	\$1,534,266
HOME	\$3,677,940	N/A	\$919,485	\$1,700,000	\$6,297,425
TOTAL	\$13,763,951	\$5,903,984	\$1,686,618	\$1,800,000	\$23,154,553

MANAGING THE PROCESS (originally noted on pages 10-11)

The following language will be added to the existing language as follows:

“In addition to the public hearings previously advertised and conducted during the development of the 2012 Annual Action Plan, this Substantial Amendment has been submitted for the review and approval of the Community Development Advisory Council (CDAC). The list of ESG 2012 projects were approved by the CDAC in August 2012 and approved by the Cook County Board of Commissioners on September 10, 2012. These ESG projects are listed in Appendix 1. New CDBG projects that did not previously receive approval have also been submitted for review and approval by the Cook County Board of Commissioners. Notice of both hearings, as applicable, as well as the availability of the draft plan was provided in accordance with the current Cook County Citizen Participation Plan. Prior to CDAC and Board review, the County also solicited input from local stakeholders including representatives from funding recipients, local civic organizations, councils of government, regional planning agencies, philanthropic institutions, and financial intermediaries via electronic newsletter. Additional

information including relevant notices, public comments received, and Cook County responses may be found in Appendix 2.”

CITIZEN PARTICIPATION (originally noted on pages 12-13)

The following language will be added to the existing language as follows:

“In addition to the public hearings previously advertised and conducted during the development of the 2012 Annual Action Plan, this Substantial Amendment has been submitted for the review and approval of the Community Development Advisory Council (CDAC). The list of ESG 2012 projects were approved by the CDAC in August 2012 and approved by the Cook County Board of Commissioners on September 10, 2012. These ESG projects are listed in Appendix 1. New CDBG projects that did not previously receive approval have also been submitted for review and approval by the Cook County Board of Commissioners. Notice of both hearings, as applicable, as well as the availability of the draft plan was provided in accordance with the current Cook County Citizen Participation Plan. Prior to CDAC and Board review, the County also solicited input from local stakeholders including representatives from funding recipients, local civic organizations, councils of government, regional planning agencies, philanthropic institutions, and financial intermediaries via electronic newsletter. Additional information including relevant notices, public comments received, and Cook County responses may be found in Appendix 2.”

HOUSING (originally noted on pages 15-16)

New language will be added to the existing language as follows:

“In addition to the intended usage of HOME funds to support affordable housing activities as outlined above, reallocated CDBG funds will supplement these efforts. Please see the summaries of revised and new projects enclosed in Appendix 1 for details.”

HOMELESS (originally noted on pages 21-23)

New language will be added to the existing language as follows:

“In addition to the intended programmatic usage of ESG funds to support activities addressing homelessness as outlined above, please also see the summary of projects enclosed in Appendix 1 for details.”

COMMUNITY DEVELOPMENT (originally noted on pages 24-28)

New language will be added to the existing language as follows:

“In addition to the intended usage of CDBG funds to support community and economic development activities as outlined above, reallocated CDBG funds will supplement these efforts. Please see the summaries of revised and new projects enclosed in Appendix 1 for details.”

APPENDIX 1 – SUMMARIES OF REALLOCATED AND NEW CDBG AND ESG FUNDING BY PROJECT

Revised Existing Projects Summary - CDBG

Funding Recipient	Project Type	Project Location	Original CDBG Funding Request	Original CDBG Funding Award	Proposed Additional CDBG Funding Award
City of Blue Island	Public Facilities and Improvements – General	<u>South Region:</u> Grunewald, Orchard and Collins Street from Western Avenue to Greenwood Avenue	\$300,000	\$150,000	\$150,000
City of Calumet City	Public Facilities and Improvements - General	<u>South Region:</u> 1 through 128 Forestdale Park Drive	\$270,000	\$200,000	\$70,000
City of Harvey	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> 149th Street from Halsted to Madison, Lincoln Avenue from 155th to 156 th and Maplewood Avenue from 149 th to 150 th	\$300,000	\$100,000	\$200,000
City of Hometown	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> Corcoran Road: Duffy Ave to 87th Place	\$200,000	\$150,000	\$50,000
City of Northlake	Public Facilities and Improvements – Water/Sewer	<u>West Region:</u> 40 King Arthur	\$300,000	\$150,000	\$150,000
City of Rolling Meadows	Public Facilities and Improvements – Senior Centers and Parking Facilities	<u>North Region:</u> 3705 Pheasant Drive	\$300,000	\$100,000	\$200,000
Thornton Township	Public Facilities and Improvements - General	<u>South Region:</u> 15340 Page Avenue	\$200,000	\$150,000	\$50,000
Village of Calumet Park	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> 125th St. (Ashland to Marshfield); Alley (123rd and 124th from Ada to Loomis); Alley (123rd and 124th from Loomis to Bishop); Alley (125th and 127th from Bishop to Laflin); Alley (124th and 127th from Justine to Laflin), Alley (125 th and 127 th from Justine to Ashland), Alley (125 th and 127 th from Ashland to Marshfield), Alley (126 th and 127 th from Wood to Honore)	\$300,000	\$150,000	\$150,000

Village of Chicago Ridge	Public Facilities and Improvements – Water/Sewer	<u>South Region:</u> 100th Street (Nottingham Ave. to Sayre Ave.); Nottingham Ave. (98th St. to Mather Ave.)	\$300,000	\$150,000	\$150,000
Village of Evergreen Park	Public Facilities and Improvements – Senior Centers	<u>South Region:</u> 9547 South Homan	\$300,000	\$175,000	\$125,000
Village of Hodgkins	Public Facilities and Improvements – Street Improvements	<u>West Region:</u> Wenz Avenue from Lyons Street to 67 th Street; Cobb Street from Wenz to Conrad Street	\$100,000	\$60,000	\$40,000
Village of Lemont	Public Facilities and Improvements – Street Improvements and Water/Sewer	<u>South Region:</u> Porter Street from Stephen to Fremont	\$175,000	\$120,000	\$55,000
Village of Melrose Park	Public Facilities and Improvements – Street Improvements	<u>West Region:</u> 21st Avenue from Lake Street to Division Street	\$280,000	\$125,000	\$155,000
Village of Merrionette Park	Public Facilities and Improvements – Parking Facilities	<u>South Region:</u> 3165 West 115 th Street	\$200,000	\$100,000	\$100,000
Village of Midlothian	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> Central Park from 146 th to 147 th ; 147 th Place from Central Park to Hamlin; 148 th Street from Central Park to Lawndale; Clifton Park from 147 th to 148 th Streets and Alley from Trumbull to Homan and 147 th and 148 th Streets	\$200,000	\$100,000	\$100,000
Village of River Grove	Public Facilities and Improvements – Street Improvements	<u>West Region:</u> #103 Alley between Struckman Avenue and Auxplaines Avenue North of Center Avenue and #307 Alley between Julian Terrace and Oak Street South of Grand Avenue	\$270,000	\$145,000	\$125,000
Village of Sauk Village	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> 215th Place from Peterson Avenue to Jeffrey Avenue.	\$200,000	\$100,000	\$100,000
Village of South Chicago Heights	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> Lynwood Drive from Sauk Trail to Benton to Lynwood; Cappaletti from 30 th to 31 st Streets	\$202,756	\$150,000	\$52,756

Village of Steger	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> Halsted Street from 32 nd to 33 rd Street; 32 nd Street from Green to Halsted; 30 th Place from Halsted to Chicago; Green Street from 34 th to 35 th ; Morgan Street from 30 th to 34 th ; Morgan Street from 35 th to 36 th	\$300,000	\$225,000	\$75,000
Village of Stone Park	Public Facilities and Improvements – Street Improvements	<u>West Region:</u> Alleys between 39th Avenue and 40th Avenue; 38th Avenue and 39th Avenue; 32nd Avenue and 33rd Avenue and North Public Alley	\$269,788	\$139,000	\$130,788
Village of Summit	Public Facilities and Improvements – Street Improvements	<u>West Region:</u> 72nd Court/53 rd Street to Park Avenue; 73 rd Avenue/Hanover Avenue to Park Avenue	\$300,000	\$175,000	\$125,000
Village of Worth	Public Facilities and Improvements – Street Improvements	<u>South Region:</u> Area bounded by Ridgeland, 111 th , 115 th , and Nashville	\$300,000	\$175,000	\$125,000

Total CDBG Funds Originally Requested: \$5,567,544
Total CDBG Funds Originally Awarded: \$3,089,000
Proposed Additional CDBG Funds to be Awarded: **\$2,478,544**

Note 1: Additional CDBG funding based upon reallocation of prior years' unexpended dollars.

Note 2: Additional CDBG funding constitutes full funding for existing projects previously awarded partial funding.

Note 3: The aforementioned projects were previously reviewed and approved by the CDAC and Cook County Board.

The following CDBG projects are also subject to this Substantial Amendment as noted below due to changes in project location and/or funding:

Funding Recipient	Project Type	Proposed Change
Dolton Park District	Public Facilities and Improvements – General	Change project location from 721 Engle to 751 Engle
Connections for the Homeless	Housing Counseling Services	Transfer prior balance of \$5,325.77 from project #09-045 to #11-052.
South Suburban PADS	Public Services	Transfer prior balance of \$11,786.70 from project #10-094 to #10-093.

New Projects Summary – CDBG

Funding Recipient	Project Type	Project Location	New CDBG Funding Request	Proposed New CDBG Funding Award
Proviso Leyden Council for Community Action (PLCCA)	Rental Housing – Rehabilitation	<u>West Region:</u> 1705-11 St. Charles Road, Maywood	\$2,000,000	\$2,000,000
Housing Authority of the County of Cook	Rental Housing – Rehabilitation	<u>South Region:</u> 350 Juniper Street, Park Forest	\$150,000	\$150,000
Housing Authority of the County of Cook	Rental Housing – Rehabilitation	<u>South Region:</u> 15306 South Robey, Harvey	\$150,000	\$150,000
Village of Park Forest	Clearance – Demolition	<u>South Region:</u> 100-800 Norwood, 350 Main, 320 Wildwood, 3200 Lincoln Highway	\$825,440	\$825,440
City of Chicago Heights	Clearance – Demolition	<u>South Region:</u> 601 Halsted, 620 Halsted, 1650 Union	\$1,950,000	\$300,000

Total New CDBG Funds Requested: \$5,075,440

Proposed New CDBG Funds to be Awarded: **\$3,425,440**

Note 1: CDBG funding based upon reallocation of prior years' unexpended dollars

Note 2: The aforementioned projects require both CDAC and Cook County Board review and approval.

New Projects Summary - ESG

Funding Recipient	Project Type	Agency Location and Service Area	Proposed ESG Funding Award	Required Match
Cook County	Administration	<u>Countywide:</u> 69 West Washington, Suite 2900, Chicago	\$57,535	\$57,535
Alliance to End Homelessness in Suburban Cook County	Homeless Management Information System (HMIS)	<u>Countywide:</u> 1107 S. Mannheim Road, Westchester	\$30,000	\$30,000
Bethel Community Facility	Emergency Shelter	<u>South Region:</u> 1250 Portland Avenue, Chicago Heights	\$15,000	\$15,000
Catholic Charities	Homelessness Prevention and Rapid Re-Housing	<u>Countywide:</u> 721 N. LaSalle Street, Chicago	\$80,000	\$80,000
Connections for the Homeless	Homelessness Prevention and Rapid Re-Housing	<u>North Region:</u> 2010 Dewey Avenue, Evanston	\$33,298	\$33,298
Crisis Center for South Suburbia	Emergency Shelter, Homelessness Prevention, and Rapid Re-Housing	<u>South Region:</u> Not specified due to confidentiality of shelter Location	\$55,000	\$55,000
Ford Heights Community Service Organization	Homelessness Prevention	<u>South Region:</u> 943 East Lincoln Highway, Ford Heights	\$11,000	\$11,000
Vital Bridges Center on Chronic Care/Heartland Health Outreach	Emergency Shelter and Homelessness Prevention	<u>West Region:</u> 4121 W. Lake Street, Chicago	\$12,000	\$12,000
Journeys from PADS to HOPE	Emergency Shelter and Homelessness Prevention	<u>North Region:</u> 1140 E. Northwest Highway, Palatine	\$37,800	\$37,800
Metropolitan Tenants Organization	Homelessness Prevention	<u>South Region:</u> 2150 S. Canalport, Chicago	\$10,000	\$10,000
Pillars Community Services	Emergency Shelter and Homelessness Prevention	<u>West Region:</u> 333 North LaGrange Road, LaGrange Park	\$20,000	\$20,000
Respond Now	Homelessness Prevention and Rapid Re-Housing	<u>South Region::</u> 1439 Emerald, Chicago Heights	\$20,000	\$20,000
The Center of Concern	Homelessness Prevention	<u>North Region:</u> 1580 N. Northwest Highway, Park Ridge	\$11,000	\$11,000
West Suburban PADS	Emergency Shelter, Homelessness Prevention, and Street Outreach	<u>West Region:</u> Not specified due to confidentiality of shelter Location	\$102,000	\$102,000

The Harbour	Emergency Shelter and Homelessness Prevention	<u>North Region:</u> 1440 Renaissance Drive, #240, Park Ridge	\$23,300	\$23,300
Together We Cope	Homelessness Prevention	<u>South Region:</u> 17010 S. Oak Park Avenue, Tinley Park	\$67,000	\$67,000
South Suburban PADS	Emergency Shelter and Homelessness Prevention	<u>South Region:</u> 414 W. Lincoln Highway, Chicago Heights	\$91,000	\$91,000
WINGS Program, Inc.	Emergency Shelter and Homelessness Prevention	<u>North Region:</u> Not specified due to confidentiality of shelter Location	\$50,000	\$50,000
Options for Housing, Inc.	Homelessness Prevention	<u>Countywide:</u> 721 N. LaSalle Street, Chicago	\$14,000	\$14,000
South Suburban Family Shelter	Emergency Shelter, Homelessness Prevention, and Rapid Re-Housing	<u>South Region:</u> Not specified due to confidentiality of shelter Location	\$27,200	\$27,200

Proposed ESG Funds to be Awarded: \$767,133

Note 1: Required match is listed. In some cases, additional match may be furnished.

APPENDIX 2 - STAKEHOLDER CONSULTATION AND CITIZEN PARTICIPATION

Note - The list of ESG 2012 projects were approved by the CDAC in August 2012 and approved by the Cook County Board of Commissioners in September 2012. An additional CDAC hearing was conducted in November 2012 inclusive of this Substantial Amendment. The proposed five new CDBG projects were also reviewed and approved by the Cook County Board of Commissioners in November 2012.

Community Development Advisory Council (CDAC) Public Hearing

Notices

See attached.

Transcript

See attached.

Cook County Board of Commissioners Public Hearing

Notices

See attached.

Approvals

See attached.

Public Comments and Cook County Responses

See attached.